**CJCSI 5123.01J**
15 January 2026

CHARTER OF THE JOINT REQUIREMENTS OVERSIGHT COUNCIL AND THE JOINT FORCE REQUIREMENTS PROCESS

JOINT STAFF
WASHINGTON, D.C. 20318

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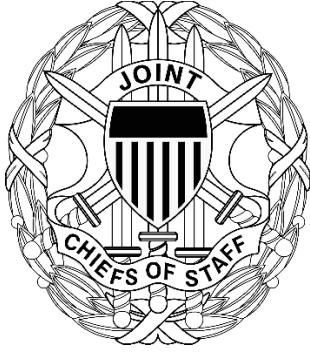
CHAIRMAN OF THE JOINT CHIEFS OF STAFF INSTRUCTION

J-8
DISTRIBUTION: A, B, C

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CHARTER OF THE JOINT REQUIREMENTS OVERSIGHT COUNCIL AND THE JOINT FORCE REQUIREMENTS PROCESS

References:
  See Enclosure E

1. Purpose. In accordance with (IAW) reference (a), this instruction implements the Joint Requirements Oversight Council (JROC) as a statutory council to the Chairman of the Joint Chiefs of Staff (CJCS) and delineates the roles and responsibilities of the JROC and its subordinate boards. The Joint Force Requirements Process (JFRP), described in reference (b), delineates how the JROC executes its statutory responsibilities.

    a. Reference (c) directs the disestablishment of the Joint Capability Integration and Development System (JCIDS) and reorientation of the JROC. The reoriented JROC is focused on Joint Force Design (JFD), Joint Capability Integration (JCI), and Combatant Command (CCMD) Requirements through a lens of Joint Operational Problems (JOPs) underpinned by its analytic engine, Capability Portfolio Management (CPM), and other analytic input. The JROC executes an agile and integrated system that is concept-based, threat-informed, and resource-aware to prioritize and address JOPs on an annual basis.

    b. Additionally, this charter introduces the JFRP, which replaces the JCIDS in its entirety. In the JFRP, Service- and Component-specific requirement validation is the responsibility of the respective Services and Components. The JFRP does not delineate actions required to satisfy acquisitions rules and regulations. Services and Components must ensure their programs meet and satisfy the statutory and regulatory requirements for fielding capabilities to the warfighter.

2. Superseded/Cancelled

    a. CJCS Instruction (CJCSI) 5123.01I, 30 October 2021, "Charter of the Joint Requirements Oversight Council (JROC) and Implementation of the Joint Capabilities Integration and Development System (JCIDS)" is hereby superseded.

b. JROC Memorandum (JROCM) 102-05, 20 May 2005, "Safe Weapons in Joint Warfighting Environments" is hereby canceled.

c. Previously validated JROC requirements remain validated, and previously signed JROCMs remain in effect. Document sponsors may request relief from JROCM tasks and comebacks through the Joint Staff Directorate for Force Structure, Resources, and Assessment, J-8 Deputy Director, Requirements and Capability Development (DDRCD). If approved, the decision to administratively close a task will be documented with a memorandum for record (MFR) and tracked in the Knowledge Management/Decision Support (KM/DS) system.

3. <u>Applicability</u>. This instruction applies to the Joint Staff, Military Services, National Guard Bureau, CCMDs, Defense Agencies and Field Activities (DAFAs), Combat Support Agencies, and all other organizational entities within the Department of War (DoW). This document refers to the former as "Services and components."

4. <u>Policy</u>. IAW reference (a), this instruction delineates how the JROC and the JFRP assist the CJCS in executing responsibilities under references (d)–(f).

5. <u>Definitions</u>. See reference (b).

6. <u>Responsibilities</u>. See Enclosure C.

7. <u>Summary of Major Changes</u>. Based on reference (c) and changes in responsibilities and authorities in reference (a), CJCSI 5123.01I and the *Manual for the Operation of the Joint Capabilities Integration and Development System*, 30 October 2021 are rescinded in their entirety. Reference (b) and this CJCSI fundamentally change the Joint Requirements process, removing the validation of Service- and component-level requirements and reorienting the JROC to focus on JFD, JCI, and CCMD requirements through a lens of JOPs underpinned by CPM. Accordingly, all sections and processes have been substantively altered.

8. <u>Releasability</u>. UNRESTRICTED. This directive is approved for public release; distribution is unlimited on the Non-classified Internet Protocol Router Network (NIPRNET). DoW Components (to include the CCMDs) and other Federal agencies may obtain copies of this directive through the Internet from the CJCS Directives Electronic Library at <https://dod365.sharepoint-mil.us/sites/JS-Matrix-DEL/SitePages/Home.aspx>. Joint Staff activities may also obtain access via the SECRET Internet Protocol Router Network (SIPRNET) Electronic Library web sites.

9. <u>Effective Date</u>. This INSTRUCTION is effective upon signature. The first planned revision of the CJCSI is one year after initial publication. Subsequent revisions will be every two years.

For the Chairman of the Joint Chiefs of Staff:
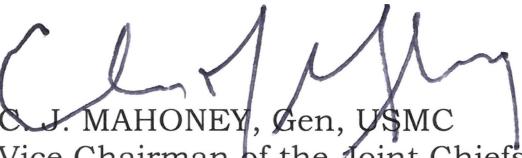
C. J. MAHONEY, Gen, USMC
Vice Chairman of the Joint Chiefs of Staff

Enclosures:
    A – Policy
    B – Organizational Structure
    C – Responsibilities
    D – Joint Force Requirements Implementation
    E – References

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UNCLASSIFIED

ENCLOSURE A

POLICY

1. <u>JROC Mission and Statutory Responsibilities</u>. The JROC derives its primary mission and responsibilities from reference (a), which establishes the JROC as a statutory council in support of the CJCS, Secretary of War (SecWar), and President.

a. The JROC's mission is defined in reference (a) as follows: In addition to other matters assigned to it by the President or SecWar, the JROC shall assist the CJCS in:

(1) Evaluating global trends, emerging threats, and adversary capabilities to inform understanding of joint operational problems and to shape joint force design.

(2) Coordinating with commanders of combatant commands to compile, refine, and prioritize joint operational problems.

(3) Continuously reviewing and assessing joint military capabilities of elements of the DoW listed in title 10, U.S. Code, section 111(b) in a manner that meets applicable requirements in the national defense strategy under title 10, U.S. Code, section 113(g).

(4) Identifying and prioritizing gaps and opportunities in joint military capabilities, including making recommendations for changes to address such capability and capacity gaps.

(5) Identifying advances in technology, innovative commercial solutions, and concepts of operation that could improve the military advantage of the joint force.

(6) Recommending joint capability requirements that:

(a) Describe the joint operational problem to provide necessary context for the joint capability requirement.

(b) Propose nonprescriptive solutions to joint operational problems.

(c) Ensure system interoperability, where appropriate, between and among joint military capabilities.

(7) Designing the joint force in a manner that:

(a) Addresses joint operational problems.

(b) Evaluates force design initiatives of the Armed Forces to recommend acceptance, mitigation, or alternative force designs for the joint force.

(8) Maintaining a repository of joint operational problems and identification of capabilities to address those problems.

(9) Evaluating effect of joint military capability requirements for the purposes of title 10, U.S. Code, section 4376(a).

b. <u>JROC Support to CJCS Responsibilities</u>. By executing the authorities and responsibilities described above, the JROC supports CJCS as the global military integrator and principal military adviser to the President, National Security Council, Homeland Security Council, and SecWar. Specifically, the JROC supports the CJCS's authorities under references (e) and (f) related to strategic direction, joint force development, joint capability development, CCMD requirements, global military integration, and comprehensive joint readiness. In support of these CJCS authorities, the JROC supports the development of several key reports and assessments, including the *National Military Strategy*, *Chairman's Risk Assessment*, *Chairman's Program Recommendation*, *Joint Intelligence Program Recommendation*, and *Annual Report on Combatant Command Requirements*.

2. <u>JROC Composition</u>

a. The JROC is composed of the following principal members:

(1) Vice Chairman of the Joint Chiefs of Staff (VCJCS). Chair of the JROC and the principal advisor to the CJCS regarding JROC deliberations and decisions.

(2) Vice Chief of Staff of the Army.

(3) Vice Chief of Naval Operations.

(4) Vice Chief of Staff of the Air Force.

(5) Assistant Commandant of the Marine Corps.

(6) Vice Chief of Space Operations.

(7) Vice Chief of the National Guard Bureau.

b. The JROC will consider input from Combatant Commanders (CCDRs) in carrying out its mission. The Chair of the JROC may invite CCDRs to serve as ad hoc JROC members for topics with direct impact to their CCMDs.

c. The following DoW officials serve as permanent, principal advisors to the JROC on matters within their authority and expertise:

(1) CCDRs.

(2) Under Secretary of War for Acquisition and Sustainment (USW(A&S)).

(3) Under Secretary of War for Research and Engineering (USW(R&E)).

(4) Under Secretary of War for Intelligence and Security.

(5) Under Secretary of War for Policy.

(6) Under Secretary of War (Comptroller).

(7) Director, Cost Assessment and Program Evaluation (CAPE).

(8) Director, Operational Test and Evaluation.

(9) DoW Chief Information Officer (CIO).

d. The following officials serve as ad hoc advisors to the JROC for matters within their authority and expertise, including, but not limited to:

(1) Assistant Secretary of War for Special Operations and Low Intensity Conflict.

(2) Assistant Secretary of War for Cyber Policy.

(3) Executive Director, Joint Rapid Acquisition Cell (JRAC).

(4) Direct Report Program Managers.

(5) Portfolio Acquisition Executives.

(6) Director, Defense Intelligence Agency (DIA).

(7) Director, National Geospatial-Intelligence Agency (NGA).

(8) Director, National Security Agency (NSA).

(9) Director, National Reconnaissance Office (NRO).

(10) Director, Missile Defense Agency.

(11) Director, Defense Logistics Agency.

(12) Director, Defense Threat Reduction Agency.

(13) Director, Defense Security Cooperation Agency.

(14) Director, Defense Advanced Research Projects Agency.

(15) Director, Defense Information Systems Agency (DISA).

(16) Under Secretary of War for Personnel and Readiness.

   e. The JROC Chair is authorized to invite additional organizations to serve as ad hoc advisors to the JROC, as necessary.

3. <u>JROC Analytic Support</u>. The SecWar, CJCS, CCMDs, and Service Chiefs ensure that analytical organizations within the DoW (e.g., Joint Staff J-8; Joint Staff Directorate for Joint Force Development, J-7; Office of the Secretary of War CAPE; OUSW(R&E); and Military Service studies and analysis offices) provide resources and expertise in operations research, modeling and simulation, mission engineering, systems analysis, and cost estimation to the JROC to assist the council in performing its mission.

4. <u>JROC Communications</u>. The JROC Chair and the JROC Secretariat will communicate directly with the principals of the Services and DoW components. In addition, each principal will identify a point of contact (POC) with direct access to themselves to assist and facilitate communication regarding JROC and JFRP matters. The JROC Secretariat maintains direct access to the JROC Chair to facilitate timely communication between principals.

5. <u>JROC Information Availability and Releasability</u>

a. The JROC Chair is the approval authority for release of all official information and documents associated with JROCMs, IAW reference (g).

b. JROCMs and associated materials will be released to Congress and other non-DoW entities in a timely fashion after a complete case-by-case review and coordination with the JROC Chair, JROC members, applicable Joint Staff offices (e.g., Legal Counsel, Public Affairs, and Legislative Affairs), and the originating organization, as appropriate. The decision to provide documents to a congressional committee for review is governed by references (g)–(j).

c. The JROC Secretariat will maintain all minutes and memos associated with JROC, Joint Capabilities Board (JCB), and Functional Capabilities Board (FCB) activities.

(1) Pre-decisional minutes and memos will be accessible to JROC members and permanent, principal advisors. JROC pre-decisional documents and briefings are not available for release without coordination with the JROC Secretariat.

(2) Other JROC advisors and DoW components will be able to access approved materials classified at the level of SECRET or below through KM/DS. Documents classified above the level of SECRET will be accessible via the Joint Worldwide Intelligence Communications System or the Joint Staff J-8 Special Access Program Coordinator (J-8/SAPCOORD).

6. <u>JROC Processes and Support Tools</u>

a. Reference (b) provides the procedures for implementation of the JFRP in support of the JROC. The JFRP delineates the processes that support JFD, JCI, and CCMD Requirements through a lens of JOPs underpinned by its analytic engine, CPM, and other analytic input.

b. KM/DS is the authoritative system for processing, coordinating, tasking, and archiving all DoW requirements documents, JROCMs, and related data when classified at or below the level of SECRET. References (b) and (l) provide greater detail on the handling of documents and data classified above the level of SECRET, and those protected by Special Access Program (SAP), Special Access Required (SAR), or Alternative Compensatory Control Measure designation. Reference (k) provides the Uniform Resource Locator for KM/DS.

7. Applicability of Previous JCIDS Documents

a. All active requirements and documents previously validated by the JROC through the former JCIDS process remain valid and will be accepted to support the development of solutions to capability gaps.

b. Previously validated requirements documents that need updated will be updated and approved through the solution sponsor's internal validation procedures.

c. All existing decisions and comebacks tasked by the former JROC remain valid and in effect unless waived and documented with an MFR saved in KM/DS.

ENCLOSURE B

ORGANIZATIONAL STRUCTURE

1. <u>JROC Boards and Support Organizations</u>
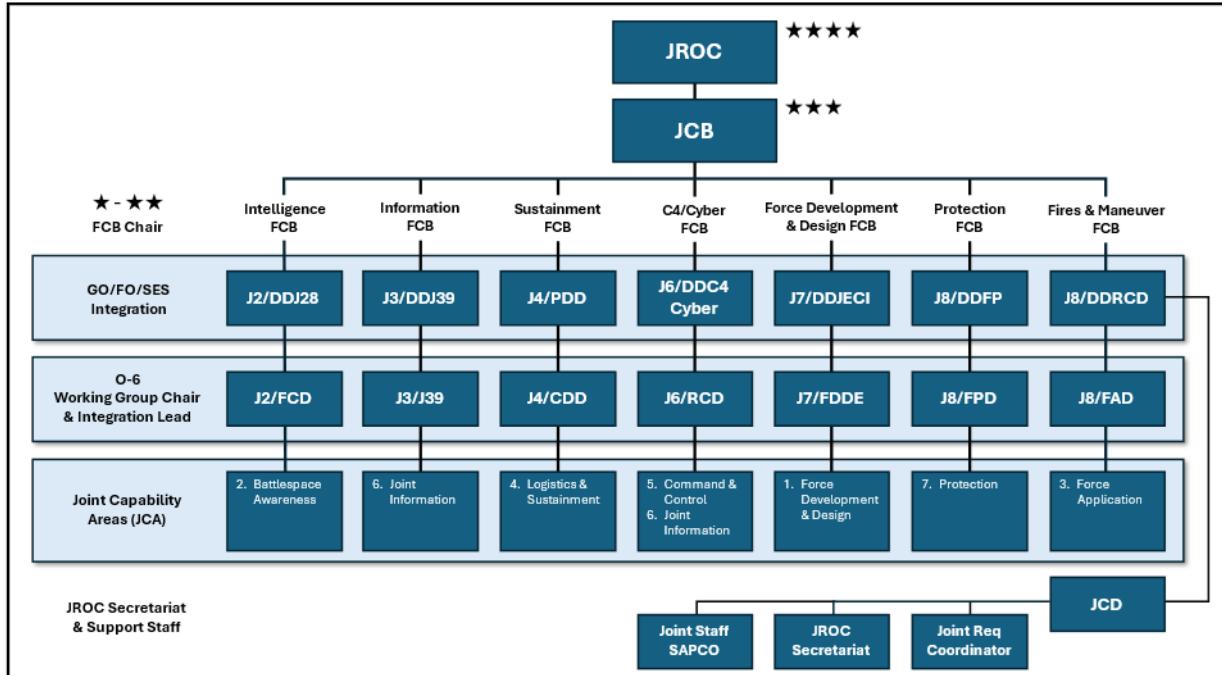
Figure 1. JROC Boards and Support Organizations

a. <u>Joint Requirements Oversight Council</u>. The JROC is the highest-level board and owner of the JFRP. The VCJCS serves as the JROC Chair. JROC duties include:

(1) Providing oversight of JFRP activities and related organizations IAW Enclosure C and references (a) and (b).

(2) <u>Joint Operational Problems</u>. Identifying and prioritizing JOPs to communicate the Joint Force's most pressing problems, focus the DoW's analytical efforts, align requirements to acquisition and resourcing (reference (a) #1, 2, 7, 8).

(3) <u>Joint Force Design</u>. Reconciling strategic guidance, Service force design initiatives, and JOPs in order to design the future Joint Force. Includes activities that alter the operational missions the force is meant to achieve; the capabilities and concepts the force employs to support strategic objectives; or

the structure of the force as expressed by manpower, materiel, and organization (reference (a) #1, 5, 7).

      (4) <u>Joint Capability Integration</u>. Continuously reviewing and assessing DoW military capabilities and making recommendations for changes to address capability and capacity gaps (reference (a) #3, 4, 6, 9).

      (5) <u>CCMD Requirements</u>. Reviewing, assessing, and prioritizing CCMD requirements and gaps, including JOPs, Integrated Priority Lists (IPLs), and Joint Urgent Operational Needs (JUONs)/Joint Emergent Operational Needs (JEONs) (reference (a) #2, 4; references (e) and (f)).

      (6) <u>Capability Portfolio Management</u>. Driving strategic alignment across requirements, technology, acquisition, and budgeting through cross-department portfolio management (reference (a) #3, 4, 5, 6).

  b. <u>Joint Capabilities Board</u>. The JCB is the second-highest level board (3-star or civilian equivalent) with membership that mirrors that of the JROC. The DJ-8 serves as the JCB Chair. The duties of the JCB include:

      (1) Conducting JFRP activities IAW Enclosure C and reference (b).

      (2) Performing the duties outlined in Enclosure B, paragraph 1.a. for all joint requirements designated JCB Interest. As required, making changes to Joint Staffing Designators (JSDs) to ensure appropriate levels of JROC review.

      (3) Preparing the JROC for decisions related to joint requirements designated JROC Interest.

      (4) Performing other duties as assigned to support the CJCS and JROC.

  c. <u>Functional Capabilities Board</u>. The FCBs are the third-highest level board (1–2 star or civilian equivalent). The seven FCBs align to the Joint Functions as proscribed in reference (q) (see Table 1). The appropriate Director of a Joint Staff Directorate assigns the Chairs for their FCBs. FCB membership should generally mirror membership of the JROC; however, the Chair may include other organizations based on topic and stakeholder authorities. The duties of the FCB include:

      (1) Conducting JFRP activities IAW Enclosure C and reference (b).

Functional Capabilities Board	Joint Function	J-Dir	JCA
Intelligence FCB	Intelligence	J-2	Battlespace Awareness
Information FCB	Information	J-3	Joint Information
Sustainment FCB	Sustainment	J-4	Logistics and Sustainment
C4/Cyber FCB	Information	J-6	Joint Information
	Command and Control		Command and Control
Force Development and Design FCB	N/A	J-7	Force Development and Design
Protection FCB	Protection	J-8	Protection
Fires and Maneuver FCB	Fires	J-8	Force Application
	Movement and Maneuver		

Table 1. Functional Capabilities Boards

(2) Performing the duties outlined in Enclosure B, paragraph 1.a. for all joint requirements designated FCB Interest.

(3) Reviewing and assessing joint requirements designated FCB Interest that do not require JCB-level action. As required, making changes to JSDs to ensure appropriate levels of JROC review.

(4) Preparing the JCB for decisions related to joint requirements designated JROC and JCB Interest.

(5) Identifying and prioritizing JOPs.

(6) Conducting Joint Force Development and Design (JFDD) activities, including evaluation of Service force design initiatives against JOPs.

(7) Continuously reviewing and assessing current and proposed military capabilities of any organization in the DoW to determine to ensure joint interoperability and integration.

(8) Developing joint capability requirements for current and/or future military capabilities that have joint impacts and/or address joint operational problems, including Capstone Requirements Documents (CRDs) and joint doctrine, organization, training, materiel, leadership and education, personnel, facilities, and policy (DOTmLPF-P) Change Requests (DCRs).

(9) Compiling, refining, and prioritizing CCMD gaps, based on CCDR approved IPL submissions, through the Capability Gap Assessment (CGA) process in coordination with the CCMDs and Services.

(10) Triaging, reviewing, and recommending approval or denial of urgent and emergent CCMD requirements into the urgent capability acquisition pathway IAW reference (b).

(11) Conducting CPM activities, including identifying and prioritizing gaps and opportunities in military capabilities and making recommendations for changes to address capability gaps in coordination with USW(R&E) and USW(A&S).

(12) Performing other duties as assigned to support the CJCS and JROC.

2. <u>JROC Supporting Staff</u>

a. <u>JROC Secretariat</u>. All levels from JROC to FCB are supported by the JROC Secretariat. The JROC Secretariat is part of the Joint Capabilities Division (JCD) within the Joint Staff J-8. The duties of the JROC Secretariat include:

(1) Developing the agenda for and coordinating JROC meetings, organizing JROC work, and ensuring prompt execution of JROC business.

(2) Coordinating the actions of the Joint Staff in support of the JROC Chair.

(3) Scheduling briefings by Services, CCMDs, and other DoW components on issues that may require JROC resolution or recommendations.

(4) Appointing a JROC recorder to document JROC actions and maintain JROC historical records.

(5) Recording and distributing JROC decisions and recommendations by publishing JROCMs.

(6) Maintaining responsibility for JROCM task completion and deadlines and external reporting (e.g., Freedom of Information Act requests, Government Accountability Office audits).

(7) Developing and establishing JROC and JFRP administrative procedures.

(8) Providing necessary continuity and a Joint Staff POC for the JROC.

(9) Reference (b) provides further information on the process and procedures for JROC meetings.

b. The J-8 DDRCD serves as the manager of the JFRP, with most day-to-day activities delegated to the J-8 JCD Chief. Duties include:

(1) Overseeing the JFRP IAW Enclosure C and reference (b).

(2) Coordinating with the appropriate FCBs in identifying FCB assignment and JSD.

(3) Coordinating with the J-8/SAPCOORD for documents or issues protected by SAP/SAR designation, submitted IAW reference (i), to ensure J-8 DDRCD, FCB Chair, and select action officers obtain appropriate access for review efforts.

(4) Managing and directing the JROC Secretariat.

(5) Archiving JFRP documents/data and memos for future reference and visibility in the capability portfolios.

(6) Managing the KM/DS system and its associated systems at all classification levels.

(7) Tracking metrics related to the JFRP and posting to KM/DS or other systems, such as the JROC Application.

(8) Coordinating with the Associate Director of National Intelligence for Requirements, Cost, and Effectiveness to facilitate Military Intelligence Program (MIP)- and National Intelligence Program (NIP)-funded Intelligence Community (IC) capabilities entering either the Intelligence Community Capability Requirement (ICCR) or JFRP, as outlined in reference (m).

c. Joint Requirements Coordinator

(1) Serves as the single point of entry for the submission of all approved Service and component requirements documents into KM/DS and the JFRP.

(2) Reviews all approved requirements document submissions within KM/DS, coordinates with the FCB, and assigns the initial JSD.

(3) Coordinates with the JROC Secretariat and FCBs to schedule JROC meetings at the appropriate level IAW the assigned JSD.

3. <u>JROC Supporting Boards</u>. The JROC leverages integration groups at the general officer/flag officer (GO/FO) and O-6 levels to ensure cross-FCB integration, evaluate the effectiveness of and potential improvement to the JFRP, and provide recommendations to JCB and JROC.

   a. <u>GO/FO Integration Group</u>. Ensures cross-FCB integration; identifies potential tradeoffs between capability areas; evaluates the effectiveness of and potential improvement to the FCB core functions; and provides recommendations to the JCB and JROC.

   (1) Chaired by J-8 DDRCD, with membership comprised of FCB Chairs, Services, and advisors at the GO/FO/senior executive service level. Duties include:

   (a) Facilitating high-level integration and decision-making, focusing on contentious or high-priority issues requiring senior leader input.

   (b) Providing a venue for senior leaders to resolve issues and align priorities.

   (c) Reviewing recommendations from the O-6 Integration Group, ensuring alignment with JROC direction and guidance.

   (d) Addressing second- and third-order effects of Service-level decisions, promoting integration and interoperability across the Joint Force.

   (2) The GO/FO Integration Group generally meets on a monthly schedule.

   (3) The GO/FO Integration Group Chair may convene executive sessions with only the primary members or may invite other participants for the issues under review/discussion.

   b. <u>O-6 Integration Group</u>

   (1) Chaired by J-8/JCD Chief.

   (2) Membership, roles, and responsibilities mirror the GO/FO Integration Group meeting.

   (3) The O-6 Integration Group generally meets on a monthly schedule.

ENCLOSURE C

RESPONSIBILITIES

1. <u>Vice Chairman of the Joint Chiefs of Staff</u>. Serves as the JROC Chair, providing strategic oversight and ensuring alignment of Joint Force requirements with the *Interim National Defense Strategic Guidance* (INDSG).

    a. Leads all JROC actions and activities focused on JFD, JCI, CCMD Requirements, and CPM analytic efforts through a lens of JOPs.

    b. Oversees the prioritization of CCMD capability gaps and approval of joint capability requirements.

    c. Ensures the independent warfighter voice is preserved in all deliberations and decisions.

    d. Provides recommendations to the SecWar on Joint Force requirements, capabilities, and resource alignment.

2. <u>Joint Staff</u>. Supports the VCJCS in executing JROC responsibilities. Participates in all JFRP activities IAW Enclosure D and reference (b). Coordinates with Services, CCMDs, and DAFAs to identify and document joint capability requirements and gaps, promote integration and interoperability, and avoid unnecessary duplication of effort. Conducts analytic due diligence to prioritize capability gaps, leveraging data-driven assessments to inform planning and budgetary decisions. Manages the JFRP and ensures its processes are streamlined, transparent, and focused on delivering capabilities at speed. Facilitates collaboration across JROC boards and working groups, ensuring timely and effective decision-making.

    a. <u>Joint Staff Director for Manpower and Personnel, J-1</u>

       (1) Contributes expertise to the JROC on manpower and personnel issues.

       (2) Provides subject matter experts (SMEs) to review requirements documents and advises subordinate JROC boards to ensure consideration of manpower and personnel issues.

       (3) Provides inputs on organization, training, leadership, and personnel issues for Joint DCRs.

(4) Coordinates JROC decisions with the Joint Manpower Validation Process.

b. <u>Joint Staff Director for Intelligence, J-2</u>

(1) Assigns leadership, manpower, and resources to run the Intelligence FCB.

(2) Contributes expertise to the JROC on intelligence issues.

(3) Provides SMEs to review requirements documents, advise subordinate JROC boards, and assist Services, as needed, to ensure appropriate consideration of intelligence issues.

(4) Reviews threat summaries and intelligence supportability analysis for requirements documents with a JSD of FCB Interest or higher.

(5) Serves as the principal lead for combined MIP-/NIP-funded activities.

(6) When required, advises adjacent FCBs on obtaining Title 50 capability awareness in support of CPM efforts.

c. <u>Joint Staff Director for Operations, J-3</u>

(1) Assigns leadership, manpower, and resources to run the Information FCB.

(2) Contributes expertise to the JROC on operations issues, including operational context for joint capability requirements.

(3) Provides SMEs to review requirements documents and advise the subordinate boards of the JROC to ensure consideration of information operations and other operational issues.

(4) Coordinates interaction and flow of information between the Global Force Management processes and the JFDD continuum, especially Joint Force Employment.

(5) On behalf of the CJCS, serves as the sponsor for joint capability requirements related to the National Military Command System IAW reference (r).

d. <u>Joint Staff Director for Logistics, J-4</u>

(1) Assigns leadership, manpower, and resources to run the Sustainment FCB.

(2) Contributes expertise to the JROC on sustainment issues.

(3) Provides SMEs to review requirements documents and advises subordinate JROC boards to ensure consideration of sustainment-related issues.

(4) Provides inputs on facilities issues for Joint DCRs.

e. <u>Joint Staff Director for Strategy, Plans, and Policy, J-5</u>

(1) Contributes expertise to the JROC on plans and policy issues, including operational context for joint capability requirements.

(2) Provides SMEs to review requirements documents and advises subordinate JROC boards to ensure consideration of the strategic and operational context as well as plans and policy-related issues.

(3) Provides inputs on organization and policy issues for Joint DCRs.

(4) Provides support and personnel to support the Building Partnerships Working Group under the Force Development and Design (FDD) FCB.

f. <u>Joint Staff Director for Command, Control, Communications, and Computers/Cyber, J-6</u>

(1) Assigns leadership, manpower, and resources to run the Command, Control, Communications, and Computers (C4)/Cyber FCB.

(2) Contributes expertise to the JROC on C4/cyber issues.

(3) Provides SMEs to review approved Service requirements documents and advises subordinate JROC boards to ensure consideration of C4/cyber-related issues.

(4) Conducts interoperability analysis and assists Services as requested/ required.

(5) Assists FCBs in developing joint mission threads for CPM and to assist in JOP evaluation.

(6) Provides mission analysis, mission characterization, and mission architecture support to FCBs as required, including Joint Reference Architectures, Joint Mission Threads, and architecture-based mission analysis.

h. <u>Joint Staff Director for Joint Force Development, J-7</u>

(1) Provides leadership, manpower, and resources to run the FDD FCB.

(2) Primarily responsible for JFD.

(3) Contributes expertise to the JROC for joint force development statutory requirements of joint concepts, doctrine, leadership and education, training, lessons learned, and other non-materiel issues related to capability development.

(4) Provides SMEs to review requirements documents and advise subordinate JROC boards on non-materiel issues.

(5) Serves as the non-material advocate within the joint requirements process, coordinating DOTmLPF-P review and recommendations, including providing inputs related to doctrine, training, and leadership for Joint DCRs.

i. <u>Joint Staff Director for Force Structure, Resources, and Assessments, J-8</u>

(1) Serves as the JCB Chair and the JROC Secretary.

(2) Provides leadership, manpower, and resources to run the Protection FCB as well as the Fires and Maneuver FCB.

(3) Develops and manages the JFRP and coordinates recurring JCB and JROC meetings.

(4) Provides requirements, acquisition, and resourcing expertise, as well as supporting studies and analysis and SAP coordination, to the JROC and supporting boards.

j. <u>J-8 Deputy Director for Requirement and Capability Development</u>

(1) Serves as the JFRP owner and GO/FO Integration Group Chair.

(2) Serves as the Requirements Management (RM) Certification Training Functional Area Advisor and member of the RM Functional Integration Team (FIT) and the RM FIT Tri-Chair advisory panel.

3. <u>Office of the Secretary of War Principal Advisors to the JROC</u>. Ensure that joint requirements are integrated into the Warfighting Acquisition System and Planning, Programming, Budgeting, and Execution (PPBE) process. Provide policy guidance and oversight to ensure Joint Force requirements align with strategic guidance, to include the INDSG and *Defense Planning Guidance* (DPG) and broader DoW objectives and resource constraints. Support the evaluation of Service-level decisions for joint impact, focusing on integration, interoperability, and capacity issues.

   a. <u>Office of the Under Secretary of War for Acquisition and Sustainment</u>

   (1) Serves as an advisor to the JROC and subordinate boards on acquisition and sustainment related matters.

   (2) Ensures appropriate coordination between the joint requirements process and acquisition processes.

   (3) Conducts Integrated Acquisition Portfolio Reviews (IAPRs) as part of the CPM process.

   (4) Provides requirements management certification training via Warfighting Acquisition University and serves as the RM FIT Functional Area Leader.

   (5) Provides JROC and subordinate boards with efficient access to authoritative acquisition and sustainment data systems.

   (6) <u>Joint Rapid Acquisition Cell</u>. IAW references (n)–(p), the JRAC designates DoW components to be solution sponsors responsible for fulfillment of JUONs and JEONs. Additionally, the JRAC:

   (a) Collaborates with Joint Staff JUON/JEON manager and FCBs to review JUON/JEON submissions prior to approval.

   (b) Monitors the progress and completion of the actions to ensure urgent fielding of needed capabilities and assists DoW components with Rapid Acquisition Authorities as necessary.

b. <u>Office of the Under Secretary of War for Research and Engineering</u>

(1) Serves as an advisor to the JROC and subordinate boards on research and engineering matters, including, but not limited to, mission engineering, technology development, systems engineering, developmental test and evaluation, prototyping, experimentation, technology transition, and technology protection.

(2) Serves as the chief technical advisor to the JROC, particularly regarding feasibility and viability of technologies under development and in identifying options to address JOPs and CCMD requirements based on new or emerging capabilities and technologies.

(3) Ensures appropriate coordination between the JFRP and the Mission Engineering and Integration Activity (MEIA) to rapidly identify, evaluate, and accelerate the delivery, transition, and fielding of solutions that address JOP(s).

(4) Conducts Technology Modernization Transition Reviews (TMTRs) as part of the CPM process.

(5) Provides JROC and subordinate boards efficient access to authoritative research and development program data systems.

c. <u>Office of the Under Secretary of War for Intelligence and Security</u>

(1) Serves as an advisor to the JROC and subordinate boards on intelligence, counterintelligence, security, sensitive activities, deception and perception management activities, and other intelligence-related matters. Provides oversight for MIP and NIP prioritization and investments.

(2) In collaboration with the Joint Staff Directorate for Intelligence, J-2 and Joint Staff J-8, coordinates integration of the JFRP and the ICCR process.

(3) Assures Defense Intelligence Enterprise support to Joint Information requirements and JFRP assessments for threat, intelligence interoperability, and intelligence supportability IAW assigned responsibilities of the DIA, NSA, NGA, and NRO.

d. <u>Office of the Under Secretary of War for Policy</u>

(1) Serves as an advisor to the JROC and subordinate boards on national security and defense policy matters.

(2) Provides inputs on national security and defense policy issues within DCRs, as well as other requirements documents as appropriate.

(3) Advises JROC on defense and security policy matters, including, but not limited to, the INDSG and DPG.

(4) Advises the JROC on JOP alignment to the INDSG and DPG.

e. Under Secretary of War (Comptroller)

(1) Serves as an advisor to the JROC and subordinate boards on budgetary and fiscal matters.

(2) Provides the JROC and subordinate boards efficient access to authoritative program and budget data systems.

f. Director, Cost Assessment and Program Evaluation

(1) Serves as an advisor to the JROC and subordinate boards on resourcing-related matters.

(2) Ensures appropriate coordination between the JFRP and the PPBE process, including, but not limited to, the Programming and Budget Review process, the Requirements and Resourcing Alignment Board, and the Joint Allocation Reserve.

(3) Provides JROC and subordinate boards efficient access to authoritative program and budget data systems.

g. Director, Operational Test and Evaluation

(1) Serves as an advisor to the JROC and subordinate boards on operational test and evaluation-related matters.

(2) Provides expertise and insights through JCI to ensure that performance attributes are measurable and testable in their associate operational contexts.

h. Department of War Chief Information Officer

(1) Serves as an advisor to the JROC and subordinate boards on matters related to technical interoperability, cybersecurity, and digital modernization.

(2) Serves as the validating and approving component for all requirements documents produced by DoW CIO and DISA.

(3) Advises FCBs and the JROC regarding operational capability gaps within their purview submitted by CCMDs via IPLs for evaluation during CGA.

(4) Provides operational feedback on the sufficiency and effectiveness of joint capabilities in addressing mission needs, including, but not limited to, JOPs and CCMD requirements.

4. <u>Military Services and National Guard Bureau</u>

a. Develop and validate requirements that address Service and joint capability gaps, ensuring alignment with JFD.

b. Provide input to the JROC on Service force design decisions, capability development, and resource prioritization.

c. Ensure joint awareness of Service-level programs with joint interdependencies, addressing risks and promoting interoperability.

5. <u>Combatant Commands</u>

a. Serve as a principal advisor or ad hoc member, as designated, to the JROC and subordinate boards on matters within their authority and expertise; in particular, CCMD requirements.

b. Identify, prioritize, and submit capability gaps via IPLs for evaluation and overall Joint Force prioritization through the CGA process.

c. Submit for JROC review and decision inherently joint urgent and emergent requirements (i.e., JUONs and JEONs) that cannot be resolved by any other means.

d. Provide operational feedback on the sufficiency, usability, and effectiveness of joint capabilities in addressing mission needs.

e. Collaborate with the JROC to ensure global integration and alignment of requirements with JFDD, Joint Warfighting Concepts, and CCMD operational plans.

f. Generate and submit for review CCDR-approved operational problems for JROC consideration and prioritization as JOPs. These problems must be those

the CCDR determines to be an unacceptable operational risk due to a lack of current and/or future capabilities.

6. <u>Defense Agencies and Field Activities</u>

    a. Support the JROC by providing technical expertise and solutions to address capability gaps.

    b. Develop and approve activity-specific requirements aligned with JFDD and DoW-wide priorities.

    c. Collaborate with the Joint Staff, Services, and CCMDs to address cross-cutting issues and interdependencies.

    d. Contribute to the execution of CPM activities and the development of CRDs.

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ENCLOSURE D

JOINT REQUIREMENTS OVERSIGHT COUNCIL AND JOINT FORCE
REQUIREMENTS PROCESS IMPLEMENTATION

1. <u>JROC Implementation</u>. The JROC accomplishes its mission by focusing on JFD, JCI, and CCMD Requirements through a lens of JOPs underpinned by its analytic engine, CPM, and other analytic input.

    a. <u>JROC Focus Areas</u>

       (1) <u>Joint Force Design</u>. The JROC maintains a long-term strategic outlook intended to shape the future Joint Force. Designing the future Joint Force includes activities that alter the operational missions the force is meant to achieve; the capabilities and concepts the force employs to support strategic objectives; or the structure of the force as expressed by manpower, materiel, and organization at the Service and DoW levels. JFD reconciles strategic guidance—including the INDSG and Defense Planning Scenarios—with future concepts and capabilities required to accomplish the mission beyond current force development efforts. JROC-prioritized JOPs will be utilized to assess an array of force packages and configurations, operational concepts, and new capabilities against a variety of scenarios and adversary dispositions to develop a Joint Force oriented on optionality, enabling multiple methods to solve JOPs. Lastly, the JROC will assess Service force design contributions to resolving prioritized JOPs.

       (2) <u>Joint Capability Integration</u>. The JROC continuously reviews and assesses military capabilities of the DoW and makes recommendations for changes to address capability and capacity gaps. By maintaining awareness of Service and component programs with joint impacts, the JROC manages second- and third-order consequences and interdependencies of Service-level decisions, as well as promoting integration and interoperability while avoiding unintended duplication. JCI will identify the most critical joint attributes that must be captured to inform acquisition trade-space decisions. Ultimately, JCI will result in JROC recommendations, if needed, for changes, alternatives, or cancellations of programs in order to ensure a properly armed, globally integrated, and ready Joint Force.

       (3) <u>CCMD Requirements</u>. The JROC reviews, assesses, and prioritizes CCMD requirements. The JROC does this by addressing urgent and emergent operational needs through the JUON and JEON processes, prioritizing IPLs through the CGA process, and by reviewing CCMD Derived Requirements (CDRs).

(4) <u>Capability Portfolio Management</u>. The JROC identifies joint capability requirements through Capability Portfolio Management Reviews (CPMRs). CPMRs involve assessing capability requirements and existing solutions, assessing gaps and risks, assessing solutions (to include commercial-off-the-shelf and other alternatives) and their risks, identifying trade-space, and making recommendations. As a component of the DoW's CPM effort, CPMRs support CPM's broader objective to optimize resource allocation by aligning investments, requirements, interoperability, designs, and acquisitions of related capabilities across the DoW. By viewing DoW investments and divestments from a holistic departmental level, CPM supports decisions across the JFDD spectrum by weighing investments in current operational needs with investments in innovative technologies and systems for future challenges.

(5) <u>Joint Operational Problems</u>. The JROC identifies and prioritizes JOPs annually, in alignment with the budgetary cycle, in order to:

(a) Focus the DoW's analytical effort to ensure capability development is explicitly linked to overcoming the most pressing Joint Force operational challenges.

(b) Communicate the Joint Force's most urgent problems and integrate with parallel acquisition and resourcing processes.

(c) Enable Joint Force design activities across a common mission, time horizon, and threat.

(d) Align capability development and requirements management activities with resourcing decisions.

2. <u>JFRP Implementation</u>. The JFRP operates through the processes provided in reference (b). The JFRP does not dictate Service or Component requirements processes, but provides guidance in order to ensure interoperability.

   a. <u>JROC Focus Areas and Process</u>

   (1) Joint Requirements and Resourcing Theory of Victory.

   (2) Intent and Guiding Principles of the JFRP and JROC.

   (3) JOPs.

   (4) JFD.

    (5) JCI.

    (6) JCI: Initial Review of Service/Component Requirements.

    (7) JCI: By Exception Review of Program Changes.

    (8) JCI: Breaches, Tripwires, and Comebacks.

        (a) Nunn-McCurdy Breaches.

        (b) Critical Intelligence Parameter Breaches.

        (c) Cyber Incident Damage Assessments.

        (d) JROC Tripwires.

        (e) JROC Comebacks.

    (9) CCMD Requirements.

        (a) Capability Gap Assessment.

        (b) JUONs/JEONs.

        (c) CDRs.

    (10) Capability Portfolio Management.

        (a) CPMR.

        (b) IAPR.

        (c) TMTR.

        (d) Capstone Requirements.

b. <u>JROC and JFRP Administrative Processes and Guidance</u>

    (1) Governance.

    (2) Staffing.

        (a) Document Submission.

(b) Joint Staffing Designators.

(c) Staffing Process.

c. <u>JRFP Requirements Documentation</u>

(1) Joint Force Requirements Documents.

(2) JUONs/JEONs.

(3) Assessment of Operational Utility.

d. <u>JFRP Miscellaneous Supporting Processes and Tools</u>

(1) Joint Capability Areas.

(2) Metrics.

(3) Training.

(4) Digital Tools.

(5) Training.

e. <u>JFRP and JROC Parallel Processes</u>

(1) Service/Component Requirements Integration.

(2) Intelligence Community Integration.

(3) MEIA.

(4) Resourcing Integration.

(5) Allies and Partners Integration.

f. <u>References and Glossary</u>

ENCLOSURE E

REFERENCES

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d. Title 10, U.S. Code, section 151, "Joint Chiefs of Staff: Compositions; Functions."

e. Title 10, U.S. Code, section 153, "Chairman: Functions."

f. Title 10, U.S. Code, section 163, "Role of Chairman of Joint Chiefs of Staff."

g. CJCSM 5760.01B, 7 June 2024, "Joint Staff and Combatant Command Records and Information Management Manual: Volume I – Procedures"

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i. SecDef memo, 30 June 2010, "Requests for Records from Members of Congress"

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l. CJCSI 5250.01A, 18 September 2018, "(U) Special Access Program (SAP) Policy"

m. DJ-8 and ADNI/SRA memo, 31 July 2013, "Procedures for a Common Intelligence Community Capability Requirements (ICCR) - JCIDS"

n. DoDI 5000.81, 31 December 2019, "Urgent Capability Acquisition"

o. DoDD 5000.71, 18 October 2022, "Rapid Fulfillment of Combatant Commander Urgent Operational Needs and Other Quick Action Requirements"

p. DoDM 5000.78, 20 March 2019, "Rapid Acquisition Authority"

q. JP 3-0, 18 June 2022, *Joint Campaigns and Operations*

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GLOSSARY

A&S	Acquisition and Sustainment
C2	command and control
C4	command, control, communications, and computers
CAPE	Cost Assessment and Program Evaluation
CCIDS	Cyber Capabilities Integration and Development System
CCDR	Combatant Commander
CCMD	Combatant Command
CDR	Combatant Command Derived Requirement
CGA	Capability Gap Assessment
CIO	Chief Information Officer
CJCS	Chairman of the Joint Chiefs of Staff
CJCSI	Chairman of the Joint Chiefs of Staff Instruction
CJCSM	Chairman of the Joint Chiefs of Staff Manual
CPM	Capability Portfolio Management
CPMR	Capability Portfolio Management Review
DAFA	Defense Agency and Field Activity
DCR	DOTmLPF-P Change Request
DDRCD	Deputy Director for Requirements and Capability Development
DIA	Defense Intelligence Agency
DISA	Defense Information Systems Agency
DOTmLPF-P	Doctrine, Organization, Training, materiel, Leadership and Education, Personnel, Facilities, and Policy
DoW	Department of War
DPG	Defense Planning Guidance
FCB	Functional Capabilities Board
FDD	Force Development and Design
FIT	Functional Integration Team
GO/FO	general officer/flag officer
IAPR	Integrated Acquisition Portfolio Review
IAW	in accordance with
IC	Intelligence Community
ICCR	Intelligence Community Capability Requirement
INDSG	Interim National Defense Strategic Guidance
IPL	Integrated Priority List

JCIDS	Joint Capability Integration and Development System
JCB	Joint Capabilities Board
JCD	Joint Capabilities Division
JCI	Joint Capability Integration
JEON	Joint Emergent Operational Need
JFD	Joint Force Design
JFDD	Joint Force Development and Design
JFRP	Joint Force Requirements Process
JOP	Joint Operational Problem
JRAC	Joint Rapid Acquisition Cell
JRC	Joint Requirements Coordinator
JROC	Joint Requirements Oversight Council
JROCM	Joint Requirements Oversight Council Memorandum
JSD	Joint Staffing Designator
JUON	Joint Urgent Operational Need
KM/DS	Knowledge Management/Decision Support
MEIA	Mission Engineering and Integration Activity
MFR	memorandum for the record
MIP	Military Intelligence Program
NGA	National Geospatial-Intelligence Agency
NGB	National Guard Bureau
NIP	National Intelligence Program
NIPRNET	Non-classified Internet Protocol Router Network
NMCS	National Military Command System
NRO	National Reconnaissance Office
NSA	National Security Agency
OUSW	Office of the Under Secretary of War
PBR	Program and Budget Review
PPBE	Planning, Programming, Budgeting, and Execution
POC	point of contact
R&E	Research and Engineering
RM	Requirements Management
SAP	Special Access Program
SAPCOORD	Special Access Program Coordinator
SAR	Special Access Required
SecWar	Secretary of War

SIPRNET	SECRET Internet Protocol Router Network
SME	subject matter expert
TMTR	Technology Modernization Transition Review
USW	Under Secretary of War
VCJCS	Vice Chairman of the Joint Chiefs of Staff

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